TEXAS MUNICIPAL LEAGUE
INTERGOVERNMENTAL RISK POOL

Board of Trustees Meeting

Omni Fort Worth Hotel
1300 Houston Street – Stockyards 1
Fort Worth, Texas 76102

October 31, 2025

Trustees Present

Bert Lumbreras, Chair
Austin Bleess, Vice-Chair
Mary M. Dennis
Rickey Childers
Chris Coffman
Emily Crawford
J.W. "Buzz" Fullen
Opal Mauldin-Jones
Allison Heyward
Harlan Jefferson
Kimbley Meismer
Mike Land
Mike Alexander
David Rutledge
Holly Gray
Bennett Sandlin

Staff Present

Jeff Thompson
Lindsey Fields
Jeffrey Snyder
David Reagan
Atul Poladia
Tito Villegas
David Nix
Bo Joseph
Scott Houston
Mike Raigosa
Valessa Gutierrez
Debbie Sherwood

Others Present

Brent Weeger,
HUB International Brokers

Andrew Weeger,
HUN International Brokers

Sean McCellan,
Stealth Partner Group

Chair Bert Lumbreras called the meeting of the Board of Trustees of the Texas Municipal League Intergovernmental Risk Pool to order at 1:00 PM on Friday, October 31, 2025. Chair Bert Lumbreras led those in attendance in an invocation and in the pledge of allegiance to the U.S. and Texas flags.

1. Roll call and excused absences (Tab 1)[1]

Jeff Thompson reported the absence of Randy Criswell and the reason for his absence.

MOTION by Mary M. Dennis, seconded by Opal Maudin-Jones, to excuse the absence of Randy Criswell. Motion carried with unanimous approval.

2. Public Comment on Agenda Items

Chair Bert Lumbreras opened the meeting to public comment on any item on the agenda for the meeting. No comments were made. Chair Bert Lumbreras closed the meeting to public comments.

3. Consideration of minutes of July 24-25, 2025 Board Meeting (Tab 2)

The minutes for the July 24-25, 2025 Board meeting were approved by the Board on October 29, 2025.

4. Consideration of minutes of September 15, 2025 Virtual Board Meeting (Tab 3)

MOTION by Mary Dennis, seconded by Allison Heyward, to approve the September 15, 2025 Virtual Board Meeting Minutes. Motion carried with unanimous approval.

[1] All references to "Tabs" in these minutes are references to the Tabs in the Board of Trustee Agenda Packet.

5. Consideration of Appeal from the City of Hidalgo on the Pool's cancellation of the City's Membership with TMLIRP (Tab 4)

David Reagan informed the Board that on October 27, 2025, the City of Hidalgo withdrew its appeal of the cancellation of its membership in the Texas Municipal League Intergovernmental Risk Pool. Since the appeal had been withdrawn, the Executive Director's decision to terminate the City's membership in the Pool stands. Bo Joseph summarized the reasons why the City of Hidalgo's membership in the Pool was terminated. They include Hidalgo's failure to provide documentation required by the coverage document, failure to cooperate with Pool adjusters, bypassing the dispute resolution process required by the Pool's coverage, and violating a Rule 11 agreement in litigation against the Pool. These actions by Hidalgo drove costs up in two suits brought by Hidalgo against the Pool to a point that exceeds total contributions by Hidalgo for coverage over the past 10 years. David Reagan presented a motion for the Board to consider that would recognize the withdrawal of the appeal by Hidalgo and approve the continuation of coverage until December 31, 2025 if the City pays all contributions for the coverage extension by November 15, 2025.

MOTION by Chris Coffman, seconded by Rickey Childers, to recognize the City of Hidalgo's withdrawal of the appeal of its termination of membership in the Texas Municipal League Intergovernmental Risk Pool leaving the Executive Director's decision terminating coverage in effect, and affirming the Executive Director's extension of such membership for the City of Hidalgo until December 31, 2025, if all contributions for the extensions are paid by Hidalgo by November 15, 2025. If such contributions are not paid by November 15, 2025, Hidalgo' membership shall terminate on October 1, 2025. Motion carried with unanimous approval.

Chair Bert Lumbreras stated that the following agenda items 6.a to 6.d. were considered by the Board at its meeting on October 29, 2025, and there was no need to take them up at this meeting.

6. Texas Municipal Center Visioning Committee Items

   a. Consideration of Visioning Committee Minutes from July 24, 2025 (Tab 5)

   b. Consideration of Purchasing Real Property located at 1009 S. Church Street, Georgetown, TX (Tab 6)

   c. Consideration of Site Selection for the Future Texas Municipal Center (Tab 7)

   d. Consideration of Phase 4 Budget for the Texas Municipal Center Project (Tab 8)

7. Finance & Information Technology Committee Items

   a. Consideration of minutes of July 24, 2025 Finance & IT Committee meeting (Tab 9)

      MOTION by Chris Coffman, seconded by Mike Land, to approve the July 24, 2025 Visioning Committee meeting minutes. Motion carried with unanimous approval.

   b. Review of August 31, 2025 (11-month) Financial Statements and Presentation of Preliminary Year-End (September 30, 2025) Financial Projections (Tab 10)

      Mike Raigosa presented the August 31, 2025 (11-month) Financial Statements and the Year-End (September 30, 2025) Financial Projections under Tab 10.

   c. Review of August 31, 2025 (11-month) Investment Report and Presentation of September 30, 2025 Investment Results (Tab 11)

      Tito Villegas provided an overview of the August 31, 2025 (11-month) Investment Report and the September 30, 2025 Investment Results set forth under Tab 11.

d. Annual Review of the Pool's Investment Policy and Proposed Broker List, and Consideration of adopting the Policy with amendments (Tab 12)

Tito Villegas presented the staff recommendation. No changes were proposed to the investment policy since there have been no amendments to the Public Funds Investment Act; and no changes were proposed to the list of brokers other than one name change and the removal of broker firms used for the internal investment portfolio (staff changes at the broker firms).

MOTION by Chris Coffman, seconded by Emily Crawford, to approve the resolution set out under Tab 12 to readopt the Pool's Investment Policy, which remains unchanged, and to authorize the list of brokers presented in Appendix C of the Investment Policy. Motion carried with unanimous approval.

e. Review and Consideration of the Budget and Fund Allocations to Finance Capital Purchase and Improvements for the Texas Municipal Center Project (Tab 13)

Chair Bert Lumbreras announced that this item was discussed on at the Board meeting on October 29, 2025, and would not be considered at this time.

f. Consideration of a Three-Year Agreement with Strategic Asset Alliance for Investment Advisory Services (Tab 14)

Tito Villegas presented the staff recommendation to use the investment advisory services provided by Strategic Asset Alliance and approve a three-year agreement with Strategic Asset Alliance as set forth under Tab 14.

MOTION by Chris Coffman, seconded by Allision Heyward, to approve a three-year agreement with Strategic Asset Alliance for investment advisory services effective February 1, 2026 at an annual fee of $60,629 plus travel expenses including an annual service cost inflation increase of 4.0%. Motion carried with unanimous approval.

g. Report from Office of Project Management and Analytics, including progress on Business Application & IT Road (Tab 15)

The Report from Office of Project Management and Analytics, including progress on Business Application & IT Road Map, under Tab 15, was submitted for the Board's review without an oral presentation.

h. Information Technology Report on Hardware and Software of the IT Infrastructure (Tab 16)

The Information Technology Report on Hardware & Software of the IT Infrastructure, under Tab 16, was submitted for the Board's review without an oral presentation.

8. Underwriting & Claims Committee Items

a. Consideration of Minutes of July 24, 2025 Underwriting & Claims Committee (Tab 17)

MOTION by Mike Land, seconded by Rickey Childers, to approve the July 24, 2025 Underwriting & Claims Committee meeting minutes. Motion carried with unanimous approval.

b. Consideration of Workers' Compensation Reinsurance Recommendation for November 1, 2025 to October 31, 2026 (Tab 18)

Lindsey Fields presented the report under Tab 18 on quotes received from the reinsurance markets for catastrophic workers' compensation coverage and recommending the Pool place $15 million in coverage excess of $10 million for a cost not to exceed $711,700.

MOTION by Mike Land, seconded by Kimberly Meismer, authorizing staff to place up to 100% of the workers' compensation reinsurance placement for the $15 million excess of $10 million layer coverage (as described in Tab 18) at a cost of $647,000 with an additional contingency of $64,700 (10%), but not to exceed $711,700. Motion carried with unanimous approval.

c. Consideration of Serving as Master Policy Holder for Supplemental Critical Illness Policy in Fulfillment of Member Statutory Obligations under HB 4144 (2025) (Tab 19)

Scott Houston presented the proposal under Tab 19 for the Pool to be the policy holder of a policy from MetLife that would provide the benefits required under House Bill 4144 (passed in 2025) for retired first responders. HUB International, on behalf of the Pool, prepared a request for proposals in compliance with competitive procurement laws to solicit proposals from interested providers wishing to provide Group Critical Illness Policy that complies with the requirements of House Bill 4144. The Pool, under this policy, would serve as a pass-through to Pool Members that wish to purchase a policy that provides the benefits required under House Bill 4144. It is recommended that the contract for such a policy be awarded to MetLife, which will handle marketing materials, claims administration, payouts, and all other related matters.

MOTION by Mike Land, seconded by Opal Mauldin-Jones, to accept the proposal from AmWins/MetLife for a Group Critical Illness Policy that fully complies with the requirements of House Bill 4144 (2025), and authorize the Executive Director to contract with the appropriate parties to make the coverage available and authorize the Pool staff to assist with marketing and implementation of the coverage. Motion carried with unanimous approval.

d. Liability and Property Claims Report: Report on 205 Catastrophe Claims and Pool's Enhanced Response Services (Tab 20)

The Liability and Property Claims Report: Report on 205 Catastrophe Claims and Pool's Enhanced Response Services under Tab 19 was submitted for the Board's review without an oral presentation.

e. Workers' Compensation Claims Report on trends concerning workers' compensation claims (Tab 21)

The Workers' Compensation Claims Report on trends concerning workers' compensation claims under Tab 21 was submitted for the Board's review without an oral presentation.

f. Risk Services Report including Membership Activity, Operations Update, Cyber Coverage Update and Underwriting Results (Tab 22)

The Risk Services Report including Membership Activity, Operations Update, Cyber Coverage Update and Underwriting Results under Tabe 22 was submitted for the Board's review without an oral presentation.

g. Loss Prevention Report on Member Interactions, Activities, and Training (Tab 23

The Loss Prevention Report on Member Interactions, Activities, and Training under Tab 23 was submitted for the Board's review without an oral presentation.

h. Claims Subrogation Report (Tab 24)

The Claims Subrogation Report under Tab 24 was submitted for the Board's review without an oral presentation.

9. Executive Committee Items

Chair Bert Lumbreras called up agenda item 9.b.

b. Consideration of Awarding Employee Health and Welfare Benefits Contracts (Tab 26)

Andrew Weeger, HUB International, presented the recommendation under Tab 26 for the award of medical, prescription drug, and dental coverage for Pool employees effective January 1, 2026. HUB International is the Pool's broker. It is recommended that medical and prescription drug coverage be awarded to Blue Cross Blue Shield Texas, as set forth under Tab 26 with a 18.4% premium increase. It is recommended that dental cover be awarded to Aetna with a 3.5% premium increase.

MOTION by Harlan Jefferson, seconded by Mike Land, to approve the award of the Employee-Health and Welfare Benefits Contracts, effective January 1, 2026, as follows:

- Medical and prescription drug coverage to Blue Cross Blue Shield Texas, as set forth in the report under Tab 26, and
- Dental coverage to Aetna, as set forth in the report under Tab 26.

Motion carried with unanimous approval.

Chair Bert Lumbreras called up agenda item 9.a.

a. Consideration of Topics for the January 22, 2026 Board Planning & Training Session (Tab 25)

Jeff Thompson presented the proposed agenda items set forth under Tab 25 for the January 22, 2026 Planning Session.

MOTION by Bert Lumbreras, seconded by John "Buzz" Fullen, to approve the proposed agenda items for the January 22, 2026 Planning Session, with the inclusion of an additional item on amending the Member Termination Procedure to address the withdrawal of an appeal by a Pool Member. Motion carried with unanimous approval.

c. Communication Efforts and Initiatives During the Last Quarter (Tab 27)

The Report on Communication Efforts and Initiatives During the Last Quarter under Tab 27 was submitted for the Board's review without an oral presentation.

d. People Operations Report Identifying Activities and Initiatives (Tab 28)

The People Operations Report Identifying Activities and Initiatives was submitted for the Board's review without an oral presentation.

10. General Counsel's Report on Legislative Activities

David Reagan, General Counsel, reported there was little Legislative activity since the July Board meeting and nothing of significance to report.

11. Comments by Ex-officio Members from and to the TML Board

Holly Gray, Ex-officio Board Member for the Texas Municipal League Board of Directors, reported there was a record attendance of 3,530 attendees at the 2025 TML Annual Conference. She also reported the TML board selected Waco Council Member Andea Barefield as the new President-Elect and confirmed Floresville Mayor Pro Tem Marissa Ximenez as TML President. The TML Board passed a resolution supporting the new Texas Municipal Center location. The TML Business Meeting was held on October 30 and the following resolutions were passed: (1) a resolution seeking to reduce the required posting period for a proposed municipal Budget; (2) a resolution seeking to allow political subdivisions to choose to offer voter choice of polling locations on election day; (3)a resolution supporting Type A general law cities to accept donations for the purpose of performing a function; (4) a resolution supporting the preservation of local authority to establish and enforce food safety regulations; (5) a resolution amending the TML constitution to allow standing committees to vote by email; (6) a resolution amending the TML constitution to remove the Texas Association of Mayors, Councilmembers and Commissioners as an affiliate; and, (7) a resolution increasing TML member city service fees by 5%. There was a resolution from the Texas Chapter of the American Public Works Association seeking support from TML on legislation that would formally recognize Public Works professionals as first responders in Texas. The resolution failed to pass.

Chair Bert Lumbreras congratulated Allison Heyward on the completion of her term as President of the Texas Municipal League Board of Directors.

Allision Heyward, Past President of the Texas Municipal League Board of Directors, had nothing to add to what had already been reported.

Chair Bert Lumbreras recognized that this was the last TML Risk Pool meeting for Bennett Sandlin, Executive Director of the Texas Municipal League, who is retiring and thank Mr. Sandlin for his years of service. Bennet Sandlin stated that it had been an honor to serve.

Chair Bert Lumbreras announced that there was an Executive Agenda posted and asked if anyone felt a need to go into Executive Session to discuss any of the items, especially since the Hempstead lawsuits listed did not settle. No one felt a need to discuss any of the Executive Session agenda items. The Board did not go into Executive Session, nor did it discuss the agenda items listed below for Executive Session.

12. Executive Session

    a. Workers' Compensation Claims & Litigation Report including selected items concerning (1) fatality claims, (2) large exposure claims, (3) presumption claims, and (4) new claims that have reserves exceeding $250,000.

       This item was not discussed.

    b. Liability and Property Claims Report on new claims that have indemnity reserves exceeding $300,000, expense reserves in excess of $250,000 and significant updates on previous claims and trial results.

       This item was not discussed.

    c. Status of lawsuits in which the Pool is a Party

       This item was not discussed.

    d. Consideration of Settlement in the matters of *Sergio Zamora v. City of Hempstead, Texas and Alfonso Juarez and Carmen Rangel v. City of Hempstead, Texas*

       This item was not discussed.

13. Meeting Schedule and Board Continuing Education (Tab 29)

    a. Select a location for the October 21-22, 2027 Board Meeting

       Recommended: Central Texas Area

       MOTION by Mary M. Dennis, second by John "Buzz" Fullen, to hold the October 2027 Board meeting in the Central Texas area. Motion carried with unanimous approval.

    b. Next Board Meeting: January 22-23, 2026
       Carter Creek Resort & Spa
       Johnson City, TX

14. Adjournment

Chair Bert Lumbreras adjourned the meeting of the Texas Municipal League Intergovernmental Risk Pool Board of Trustees at 2:29 PM.

Approved by the Board of Trustees on
January 23, 2026

David W. Reagan

David W. Reagan, Board Secretary